
APPENDIX A

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APPENDIX B

TERMS OF REFERENCE

Review of Quarantine and Biosecurity

Australia's biosecurity and quarantine systems operate on a science-based policy of managed risk, with:

- an Appropriate Level of Protection (ALOP) of very low but not zero risk;
- a 'continuum of quarantine' so that intervention measures progressively reduce risk through pre-border, border and post-border activities; and
- responsibility shared between the different layers of government, importers, exporters and the community.

These systems must serve to protect Australia's pest and disease status, consistent with community expectations and international obligations.

As such, it is vital that all operational arrangements are appropriate, effective and efficient. This includes the resourcing, legal, administrative and institutional frameworks that underpin, for example:

- animal and plant risk assessment;
- targets for quarantine intervention;
- import inspections and certification;
- incursion response mechanisms; and
- roles of and relationships between the Australian, state and territory governments and the community.

In this context, the Australian Government has appointed an independent Panel to review current biosecurity and quarantine arrangements, including but not limited to the functions of Biosecurity Australia and the Australian Quarantine and Inspection Service.

Specifically, the Panel is to provide recommendations on the appropriateness, effectiveness and efficiency of:

- 1) current arrangements to achieve Australia's ALOP;
- 2) public communication, consultation and research and review processes;
- 3) resourcing levels and systems and their alignment with risk in delivering requisite services; and

- 4) governance and institutional arrangements to deliver biosecurity, quarantine and export certification services.

In undertaking this review, the Panel should consult with relevant domestic and international stakeholders and, where appropriate, benchmark Australia's arrangements in an international quarantine context. The Panel should also have regard for the 1996 Nairn Review into quarantine, and other relevant reports.

The Department of Agriculture, Fisheries and Forestry will provide secretariat services, including appropriate scientific, technical, policy and administrative support.

The Panel will provide a final report, including recommendations, to the Minister for Agriculture, Fisheries and Forestry by 30 September 2008.

APPENDIX C

THE QUARANTINE AND BIOSECURITY REVIEW PANEL

Mr Roger Beale AO (Chair)

Roger Beale is a Senior Associate with the Allen Consulting Group. He has extensive experience at senior levels in national economic and environment policy, as well as in corporate governance in the private and public sectors. He held Commonwealth department head level posts in the environment, transport and prime ministerial portfolios, and is currently Chair of the ACT Electoral Commission, Chair of the Advisory Board of the National Institute of Governance and a director of a number of companies.

Dr Jeff Fairbrother AM

Jeff Fairbrother is a former Executive Director of the Australian Poultry Industries Association and the Australian Chicken Meat Federation. He has represented industry in a range of government and industry committees and has been heavily involved with the development of regulatory policies on animal health and welfare, food safety standards and quarantine and biosecurity matters. He is currently Chairman of the Australian Poultry Cooperative Research Centre.

Mr Andrew Inglis AM

Andrew Inglis is a South Australian grain farmer, former Deputy Chairman of the Quarantine and Exports Advisory Council and a member of the 1996 'Nairn Review' of quarantine. He is the current Chairman of the Future Farm Industries Cooperative Research Centre and is a former Chairman of Plant Health Australia. He has held a variety of positions in Australia's grain industry and was a member of the National Petroleum Advisory Committee and the National Dryland Salinity Board.

Mr David Trebeck

David Trebeck is a director of several companies, including Graincorp, PrimeAg and Maersk Australia. He has dryland farming interests in the Lachlan catchment in south western NSW. He is a former commissioner of the National Water Commission, a member of the Agriculture and Food Policy Reference Group which prepared a long term policy report for the Agriculture Minister in 2005, a former managing director of ACIL Consulting, and former Deputy Director of the National Farmers Federation.

APPENDIX D

SUBMISSIONS RECEIVED

Government and business

A3P – Australian Plantation Products and Paper Industry Council
ABB Grain Ltd
AgForce
Agribusiness Research and Management Pty Ltd
Animal Health Alliance
Animal Health Australia
Animal Health Australia Industry Forum
Animals Australia
Apple and Pear Australia Ltd
Austral Fisheries Pty Ltd, WA Seafood Exporters Pty Ltd, Vee Jay Fisheries and Austfish Pty Ltd (joint submission)
Australasian Plant Pathology Society Inc
Australasian Regional Association of Zoological Parks and Aquaria
Australian Almonds
Australian Banana Growers' Council Inc
Australian Biosecurity Cooperative Research Centre for Emerging Infectious Disease
Australian Chicken Growers' Council Limited
Australian Chicken Meat Federation Inc
Australian Dairy Industry Council Inc and Dairy Australia (joint submission)
Australian Food and Grocery Council
Australian Government Department of the Environment, Water, Heritage and the Arts
Australian Government Department of Foreign Affairs and Trade
Australian Government Department of Resources, Energy and Tourism
Australian Grains Industry Alliance
Australian Honey Bee Industry Council
Australian Horse Industry Council
Australian Horticultural Exporters' Association
Australian Institute of Agricultural Science and Technology
Australian International Movers Association
Australian Livestock Exporters' Council and Australian Livestock Export Corporation Limited
Australian Lot Feeders' Association
Australian Maritime College
Australian Meat Industry Council
Australian Pork Limited

Australian Prawn Farmers Association
Australian Racing Board Limited
Australian Registry of Wildlife Health
Australian Seed Federation
Australian Shipowners Association
Australian Spatial Information Business Association
Australian Veterinary Association
Australian Wildlife Health Network
Australian Wool Education Trust
Australian Wool Testing Authority Ltd
Barwon Game Meats
Benalla Airport
Board of Airline Representatives of Australia
Bromeliad Society of South Australia
Cattle Council of Australia
Century Orchards
Cherry Growers of Australia Inc
Community and Public Sector Union
Complete Agricultural Consulting Services
Confectionery Manufacturers of Australasia Limited
Conference of Asia Pacific Express Carriers
Consumers' Federation of Australia
Coolmore Australia
Cooperative Research Centre for National Plant Biosecurity Ltd
Council for the National Interest
Council of Australasian Weed Societies Inc
Council of Heads of Australasian Herbaria
Cooperative Research Centre for Australian Weed Management
CropLife Australia Limited
Cruise Lines International Association, Inc
CSIRO
Customs Brokers and Forwarders Council of Australia Inc
DigsFish Services Pty Ltd
Fertilizer Industry Federation of Australia
Fletcher International Exports Pty Ltd
Food and Beverage Importers Association
Food Standards Australia New Zealand
Frog Decline Reversal Project, Inc. and the Cairns Frog Hospital
Fruit Growers South Australia
Fruit Growers Tasmania Inc
Future Farm Industries Cooperative Research Centre
Geodis Wilson Australia Pty Ltd
Geoff Neumann and Associates Pty Ltd
GrainCorp Limited
Grow SA

Growcom
Hans Continental Smallgoods
Harness Racing Australia Inc
Haverick Meats Pty Ltd
Horticulture Australia Council
Horticulture Australia Limited
Horticulture Plant Health Consultative Committee
Inchcape Shipping Services
Industry Working Group on Quarantine
International Meat Trade Association
Invasive Animals Cooperative Research Centre
Invasive Species Council Australia
Jubilee Almonds
The Maritime Union of Australia
Meat and Livestock Australia
Melbourne Airport
National Animal Health Laboratory Strategy Reference Group
National Aquaculture Council Inc
National Association of Testing Authorities, Australia
National Civic Council - President
National Civic Council - Vice President
National Civic Council (NSW)
National Farmers' Federation
National Herd Improvement Association of Australia Inc
National Vine Health Steering Committee
New South Wales Government
Nordiko Quarantine Systems Pty Ltd
Northern Co-operative Meat Company Ltd
Northern Territory Government
NSW Apiarists' Association
NSW Council of Freshwater Anglers Inc
NSW Farmers' Association
NSW Food Authority
Nursery and Garden Industry Australia
Oz Adeniums
Pacific Seeds Pty Ltd
Penfold, Liz MP
Perth Zoo
Pine Creek Fish Hatchery
Plant Health Australia
Pollination Australia
Ports Australia
Priam Australia Pty Ltd and Zoos Victoria
Primo Smallgoods Australia, KR Castlemaine Foods Pty Ltd and Ridder Fresh Smallgoods (joint submission)

Princess Cruises, Cunard Line
Productivity Commission
Qantas
Quarantine and Exports Advisory Council
Quarantine and Inspection Resources Pty Ltd
Queensland Citrus Growers Inc
Queensland Farmers' Federation
Queensland Government
Queensland Seafood Industry Association Inc
Royal Caribbean Cruises Ltd
Rural Conservation Service
Rural Industries Research and Development Corporation
Safe Food Production Queensland
Seafood Importers Association of Australasia
Seafood Services Australia
Sheepmeat Council of Australia
Shipping Australia Limited
Sontari Foods
South Australian Government
South West Enviro Centre Inc
Stock Feed Manufacturers' Council of Australia
Sydney Airport Corporation Limited
Sydney Fish Market Pty Ltd
Tasmanian Farmers and Graziers Association
Tasmanian Freight Logistics Council
Tasmanian Government
Tasmanian Salmonid Growers Association Ltd
Toolangi Certified Strawberry Runner Growers Cooperative and Victorian Strawberry Industry Certification Authority
Tourism and Transport Forum
Tradegate Australia Limited
Vanlai Customs
Veterinary Advisory Services
Veterinary Manufacturers and Distributors Association Ltd
Victorian Farmers Federation
Victorian Government
Victorian Wine Industry Association
WA Hygienic Bees
Western Australian Farmers Federation
Western Australian Fruit Growers' Association
Western Australian Government
Western Australian Pork Producers' Association
Western Australian Vine Improvement Association
Wildlife Disease Association
Winemakers' Federation of Australia
WWF - Australia

Individuals	
Ahearn, Laura	McKenna, Keith
Auty, John	Mitchell, Andrew
Boland, Pat	O'Brien, Edward
Bowtell, B. L.	O'Callaghan, Des
Brown, Graham	Parkin, John
Byrd, David	Pedersen, Peter
Byrden, J	Phillips, Peter
Carle, Alan	Reilly, Robert
Carter, Edward	Rogers, Nathan
Caruana, Guy	Schwinghamer, Mark
Conkey, Howard	Spence, David and Lawrence, Peter
D'Elia, Bruno M	Stanton, Meryl
Drew, Karen	Steel, Robert
Franklin, James	Teese, Colin
Grave, Warwick	Thomas, Anthony
Greenslade, Penelope	Turner, Rosanne
Hankins, Greg	Wallace, Jane
Hansen, Antony	Walsh, David
Hilder, Chris	Warren, Kristin
Kearney, Robert	Whitten, Max
LeBrun, Marlene	Widders, Phillip
Magree, Brian	Windsor, Richard
McDonald, Peter	

Foreign governments
China Administration of Quality Supervision, Inspection and Quarantine
European Commission Directorate-General for Trade
India Department of Commerce
Japan
The Philippines Department of Agriculture - Policy, Planning, Research and Development
United States of America United States Department of Agriculture

APPENDIX E

STAKEHOLDER CONSULTATIONS

Government and business

A3P - Australian Plantation Products and Paper Industry Council
AgForce
Agriculture Protection Board of Western Australia
Animal Health Australia
Apple and Pear Australia Ltd
AQIS Aviation Industry Consultative Committee
AQIS Biologicals Consultative Group
AQIS Grains Industry Consultative Committee
AQIS Horticulture Exports Consultative Committee
AQIS Organic Industry Export Consultative Committee
AQIS/Industry Cargo Consultative Committee
AusAID
AusBIOSEC Steering Group
Australasian Plant Pathology Society Inc
Australasian Regional Association of Zoological Parks and Aquaria
Australia Post
Australian Almonds
Australian Banana Growers' Council Inc
Australian Barley Board
Australian Biosecurity Cooperative Research Centre for Emerging Infectious Diseases
Australian Bureau of Agricultural and Resource Economics
Australian Centre of Excellence for Risk Analysis
Australian Customs Service
Australian Food and Grocery Council
Australian Government Attorney-General's Department
Australian Government Department of Agriculture, Fisheries and Forestry
Australian Government Department of the Environment, Water, Heritage and the Arts
Australian Government Department of Finance and Deregulation
Australian Government Department of Foreign Affairs and Trade
Australian Government Department of Health and Ageing

Government and business (continued)

Australian Government Department of Immigration and Citizenship
Australian Government Department of Infrastructure, Transport, Regional Development and Local Government
Australian Government Department of the Prime Minister and Cabinet
Australian Government Department of the Treasury
Australian Government Solicitor
Australian Honey Bee Industry Council
Australian Horse Industry Council
Australian Institute of Agricultural Science and Technology
Australian Livestock Exporters' Council
Australian Maritime College
Australian Meat Industry Council
Australian Pork Limited
Australian Prawn Farmers Association
Australian Public Service Commission
Australian Quarantine and Inspection Service
Australian Registry of Wildlife Health
Australian Seed Federation
Australian Veterinary Association
Australian Wildlife Health Network
Australian Wool Testing Authority Ltd
Biosecurity Australia
Chicken Meat Federation of Australia
Community and Public Sector Union
Cooperative Research Centre for National Plant Biosecurity Ltd
Council of Australasian Weed Societies Inc
CSIRO
Custom Brokers and Forwarders Council of Australia Inc
Dairy Australia
Dairy Export Industry Consultative Committee
Dairy Farmers Australia
Dairy Food Safety Victoria
Department of Agriculture and Food, Western Australia
Department of Environment and Climate Change, New South Wales
Department of Environment and Conservation, Western Australia
Department of Fisheries, Western Australia
Department of Natural Resources and Water, Queensland
Department of Premier and Cabinet, New South Wales
Department of Premier and Cabinet, Queensland
Department of Primary Industries, New South Wales
Department of Primary Industries, Victoria
Department of Primary Industries and Fisheries, Queensland
Department of Primary Industries and Resources, South Australia
Department of Primary Industries and Water, Tasmania

Government and business (continued)

Department of Primary Industry, Fisheries and Mines, Northern Territory
Department of Sustainability and Environment, Victoria
Department of Territory and Municipal Services, Australian Capital Territory
Department of Water, Land and Biodiversity Conservation, South Australia
Eminent Scientists Group
Environmental Protection Agency, Queensland
Export Wild Game Meat Industry Consultative Committee
Fletcher International Exports Pty Ltd
Food and Beverage Importer Association
Food Standards Australia New Zealand
Forest Products Commission, Western Australia
Fruit Growers Tasmania Inc
Future Farms Industries Cooperative Research Centre
Geodis Wilson Australia Pty Ltd
GrainCorp
Growcom
Homeland and Border Security Review
Horticulture Australia Limited
Horticulture Australia Limited members
Inchcape Shipping Services
Invasive Animals Cooperative Research Centre
Invasive Species Council Australia
Livestock Export Industry Consultative Committee
Hon Tony Burke MP, Minister for Agriculture, Fisheries and Forestry
Hon David Llewellyn MP, Minister for The Tasmanian Department of Primary Industries and Water
The Maritime Union of Australia
Meat and Livestock Australia
National Aquaculture Council Inc
National Farmers' Federation
Northern Territory Horticultural Association
NSW Farmers' Association
NSW Food Authority
Nursery and Garden Industry Australia
Pine Creek Fish Hatchery
Plant Health Australia
Pollination Australia
Ports Australia
Post Entry Plant Industry Consultative Committee
PrimeSafe
Productivity Commission
Quarantine and Exports Advisory Council
Queensland Farmers' Federation
Queensland Health

Government and business (continued)

Queensland Seafood Industry Association Inc
Review of Export Policies and Programs
Royal Caribbean Cruises Ltd
Rural Industries Research and Development Corporation
Safe Food Production Queensland
SAFEMEAT
Seafood Importers Association of Australasia
Tasmanian Farmers and Graziers Association
Tasmanian Salmonid Growers Association Ltd
Tassal Group
Victorian Farmers Federation
Walgett Game Meat Processing Works
Western Australian Farmers Federation
WWF - Australia

Individuals

The Hon Ian Callinan AC	Dr Gardner Murray
Mary Harwood	Peter Shergold AC
Joanna Hewitt AO	Meryl Stanton PSM
Miller, Russell	

International stakeholders

European Union

Directorate-General for Agriculture and Rural Development
Directorate-General SANCO
Directorate-General Trade
European Commission Agriculture and Rural Development Committee
Neil Parish, Member of the European Parliament for South West England and Gibraltar, and Chairman of the Committee on Agriculture and Rural Development
Permanent Representative of Denmark to the European Union
Permanent Representative of the Federal Republic of Germany to the European Union
Permanent Representative of the Republic of Ireland to the European Union

International stakeholders (continued)**World Trade Organization**

The Panel met with Permanent Representatives of the following WTO Members:

Brazil
Canada
Chile
China
European Union
Indonesia
Republic of Korea
Mexico
Pacific Island Forum
Pakistan
Peru
Philippines
Taiwan
Thailand
United Arab Emirates
United States of America

World Trade Organization

United Kingdom

Her Majesty's Revenue and Customs

United Kingdom Department of Environment, Food and Rural Affairs

United Kingdom Health and Safety Executive

United States of America

Department of Homeland Security - Office of Health Affairs

United States Department of Agriculture

United States Department of Agriculture - Animal and Plant Health Inspection Service

United States Department of Agriculture - The Food Safety Inspection Service

United States Department of State

United States Food and Drug Administration

United States Trade Representative

American Farm Bureau Federation

American Seed Trade Association

National Chicken Council

National Corn Growers Association

National Pork Producers Council

Western Growers

Acord, Bobby (former Head of Animal and Plant Health Inspection Service)

Masters, Barbara (former Head of the Food Safety Inspection Service)

International stakeholders (continued)

Canada

Canadian Food Inspection Agency

New Zealand

Hon Jim Anderton, Minister of Agriculture and Minister of Biosecurity

Hon David Carter, Agriculture Spokesman, New Zealand National Party

Ministry of Agriculture and Forestry and Biosecurity New Zealand

Ministry of Foreign Affairs and Trade

Minter Ellison Rudd Watts

Federated Farmers of New Zealand

Representative missions to Australia

High Commission of Malaysia

Embassy of the Philippines

Royal Thai Embassy

Taipei Economic & Cultural Office in Australia

